

Terms of Reference for the UN Network on Migration in Zimbabwe

Mission statement

The purpose of the UN Migration Network in Zimbabwe (hereinafter referred to as the Network) is to ensure effective, timely and coordinated system-wide support to the Government of Zimbabwe (GoZ) to ensure safe, orderly and regular migration, and to respect, protect and promote the rights and wellbeing of migrants and their families as well as communities of origin, transit and destination countries through a well-coordinated and inclusive UN system. The Network will serve as a platform for joint UN system advocacy and as an interface with other stakeholders on pertinent migration issues in Zimbabwe. The Network will offer support to Zimbabwe on the implementation, follow-up, and review of the Global Compact for Safe, Orderly and Regular Migration (GCM).

Under its mandate, the Network will support policies that promote the well-being of migrants and societies in a holistic manner that is aligned to the National Development Strategy (NDS1); Agenda 2030 for Sustainable Development and SDGs; the African Union Migration Framework, SADC regional Migration Policy Framework and other regional policy protocols and frameworks; the 2063 Agenda and other regional initiatives. Pursuant to this, the Network will respect the underlying principles of the Global Compact for Safe, Orderly and Regular Migration (GCM). In order to foster best outcomes for the GCM, the Network will enhance coordination and collaboration with the UN System and other stakeholders by extending partnerships which is inclusive of other non-state actors (NSAs). To this end, it will be imperative for the Network to forge collaboration mechanisms with CSOs, academia and the private sector in order to forge holistic approaches to the implementation of the GCM.

Objectives

The objectives of the Network are to:

1. Ensure effective, timely and coordinated UN Country Team (UNCT) to Zimbabwe in its implementation, follow up and review of the Global Compact for Safe, Orderly and Regular Migration (GCM), for the rights and wellbeing of all migrants and their communities of destination, origin and transit.
2. Support the mobilization of coordinated and collaborative action on migration by the UNCT in accordance with the mandate and technical expertise of relevant UN entities and guided by the UN Charter and International Law.
3. Prepare an annual workplan based upon national policies and strategic priorities, and consistent with the Government of Zimbabwe 's commitments to international law.
4. Support the capacity building of the GoZ as outlined in the GCM, including integrating migration priorities in national regulatory frameworks, development strategy, and plans.
5. Serve as a source of ideas, reliable data and information, analysis, and policy guidance on migration governance, based on Zimbabwe 's migration context, priorities and governance arrangements.
6. Collaborate with the Resident Coordinator and the Global UN Network on Migration to support their accountability and reporting responsibilities to the Secretary-General on the implementation of the GCM.

7. Foster collaboration with other existing ¹migration coordination frameworks and mechanisms addressing migration-related issues to facilitate synergies and complementarity.
8. Promote the ratification, implementation, domestication and application of relevant international, continental, and regional agreements relating to migration and the protection and promotion of rights of migrants.
9. Engage/collaborate with external partners in order to foster extended partnerships by adopting a “whole-of-government approach” and a “whole-of-society approach” which will be inclusive of migrants, civil society organisations, migrant and diaspora organizations, faith-based organizations, local authorities and communities, the private sector, employers’ and workers’ organizations, trade unions, parliamentarians, National Human Rights Institutions, the International Red Cross and Red Crescent Movement, academia, the media and other relevant stakeholders for the purpose of fostering a whole of society approach to migration governance.

Working Principles

In its work, the Network will uphold the international principles of Human Rights, Migrants’ Rights, Children’s Rights, Women’s Rights and labour rights, in accordance with the UN Charter, international law, international labour standards, the agenda 2030 for Sustainable Development, Agenda 2063 and the GCM. Implementation of Network activities will be guided by the following working principles:

- **Accountability:** The Network and its members have the responsibility to implement their decisions as agreed and will be accountable to the UN Resident Coordinator (RC), and UNCT.
- **Human rights-based, gender-responsive and child-sensitive approach:** The Network will uphold and advocate the laws and principles for the respect, protection, and fulfilment of the human and labour rights of all migrants, especially those in vulnerable situations, and communities in countries of origin, transit and destination countries.
- **Rights-based approach to labour migration:** The Network will promote migrant workers’ right to obtain decent and productive work in conditions of freedom, equity, security, and human dignity.
- **Coherence:** The Network will draw from the mandate, technical expertise and experience of relevant entities within the UNCT in supporting GCM implementation and promoting the overall coherence of the UN’s work on migration.
- **Environmental sustainability and climate change awareness:** The Network will support and advocate for environmental sustainability and climate change awareness.
- **Unity of purpose:** All members of the Network will be jointly committed to its success, placing emphasis on the added value of their coordinated work and of collaborating to achieve common goals.
- **Efficiency:** The Network will be fully aligned with existing UN System coordination mechanisms and will adopt a streamlined and efficient approach in all its activities.

¹ Existing migration coordination frameworks include the Inter- Ministerial Committee on Migration (IMCM); Anti-Trafficking Inter-Ministerial Committee (ATIMC); Migration Health Inter-Ministerial Committee; Migration & Tourism Statistics Committee; National Diaspora Directorate (ZDD); Cross-border Coordination Forums; Labour Migration Committee.

- **Inclusivity:** The Network, in its own working methods and in engaging others, will operate in an inclusive, systematic, predictable, and transparent manner.
- **Results-oriented:** The Network, through its annual workplan, will focus on supporting the progress of the GoZ towards achieving implementation of the GCM.
- **Agility:** The Network will regularly review – both formally and informally – and where necessary recalibrate its methods and the focus of its work to ensure its impact is maximized; and
- **Confidentiality and data protection:** The Network will uphold the principles of confidentiality and data protection in its interventions.

Membership and structure

- The Network will consist of those members of the UN system who wish to be a part of it and for whom migration is of relevance to their mandate. An indicative but not exhaustive list is provided in Annex II.
- Within the Network, an Executive Committee comprised of those entities with clear mandates, technical expertise and capacity in migration-related fields will be established.
- Other UN system entities may become members of the Network upon approval by the Executive Committee.
- IOM will serve as the Coordinator and Secretariat of the Network.

Working groups

- When necessary, smaller results-based thematic working groups will be established to address specific work streams.
- The establishment, functions and compositions of the working groups will be guided by the Executive Committee.
- Working groups will focus on specific tasks and provide technical support and guidelines to the Network. These working groups will be developed overtime as needs and opportunities emerge.
- The composition of the working groups will be drawn from the Network members and shall include extended partnerships with other non-UN entities and institutions.
- To establish progress made, identify emerging challenges, and explore further means and ways to enhance collaboration, working groups will be reviewed periodically by the Chairpersons in close consultation and liaison with the Executive Committee.

Decision-making

The Network will endeavour to take all decisions by consensus of members. Decisions of the Network will be made by the Executive Committee. In case consensus is not reached, the matter will be tabled to the UNCT.

Network Coordinator Functions

The Network Coordinator will perform the following specific functions:



1. Convene and chair Network meetings to foster collaboration and consensus among the members in all aspects and ensure effective coordination on joint activities including the capacity building mechanism (CBM) as called for in the GCM (OP43). NB: ***The Capacity Building Mechanism (CBM) will serve to contribute to technical, financial and human resources on a voluntary basis in order to strengthen capacities and foster multi-partner cooperation in pursuit of GCM implementation.***
2. Identify priorities and opportunities for action by the Network, focusing on the added value of coordinated work with other network members.
3. Liaise with the RCO, GoZ and the Global UN Network on Migration on implementation of UN system capacity building projects by The Network in line with GCM objectives, country plans
4. Facilitate regular interaction between the members of the Executive Committee.
5. Provide periodic briefs on Network activities to the UNCT, relevant UN system coordination structures, and the UN Network on Migration.
6. Provide regular briefings on Network activities to governmental and non-governmental coordination structures with which synergies are sought.
7. Ensure the provision of effective secretariat to support the Network.

Executive Committee

1. The Executive Committee shall provide overall guidance to the work of the Network, setting strategic priorities to support the GoZ in the effective implementation, follow-up and review of the GCM, including in the International Migration Review Forum established in the GCM.
2. Support IOM in coordinating the work of the Network, oversee coherent country-level Network support and ensure effective collaboration with existing coordination mechanisms and stakeholders.
3. Decide on the annual workplan for the Network in consultation with other members of the Network and develop collaborative processes by which to oversee its effectiveness and ongoing relevance.
4. Determine and guide the establishment, focus, composition, and workplans of Thematic Working Groups; and
5. Ensure the Network's workplans and activities adhere to its working principles.
6. The Executive Committee will be jointly responsible for ensuring the Network attains its objectives and adheres to its mandate. They will be responsible for providing technical / human resources or any other support to the Network's Secretariat.

Secretariat

- Provide support to all constituent parts of the Network in the discharge of their functions.
- Coordinate the preparation of the annual workplan for the Network, in close collaboration with Network members.
- Facilitate the Networks support in the implementation and review of the GCM



- Support collaboration between all constituent parts of the Network and between the Network members and existing UN coordination mechanisms, as well as external partners, within the framework of the Network's workplan and available resources.
- Collating and suggesting issues for action within the Network.
- Facilitate the Network's support to the GoZ
- Coordinate the preparation of the Network's periodic reports to the UNCT and GoZ, in close collaboration with the Executive Committee.
- Organize the Network's bi-monthly meeting and any other additional meetings as may be deemed necessary.
- Prepare and disseminate minutes and records of meetings and decisions taken; and
- Monitor the implementation of Network decisions.

Frequency and format of meetings

- The Network will meet on a bi-monthly basis.
- The Network's meeting will be open to representatives from other migration coordination platforms as well as government, non-governmental organizations and non-state actors engaged in migration governance.
- Meetings with external partners, including other coordination mechanisms addressing migration-related issues, government and non-governmental organizations may be held as necessary, as determined by the Executive Committee.
- The Network's meetings will be held at the IOM Office in Harare.
- The Coordinator of the Network, with support of the Executive Committee and in consultation with the Network members, will convene an Annual Meeting of the full membership of the Network. The Annual meeting will facilitate, among other things, review of progress on the Network's workplans, identification of opportunities to enhance coordination and collaboration, and discussion on emerging challenges and opportunities and decisions thereon.

The Executive Committee can call for extraordinary meetings of the Network as and when necessary.

Specific provisions

- These Terms of Reference may be revised upon decision of the Executive Committee and in consultation with Network members.
- The Coordinator of the Network, with support of the Executive Committee and in consultation with the Network members, will ensure an ongoing process of review of the working arrangements of the Network to ensure that the Network pursues its objectives in an as effective, focused and coherent manner as possible, taking account of new developments.
- At a minimum, such reviews will take place every 12 months to coincide with the Network's Annual Meeting.

Reporting arrangements within the UN System

- To ensure synergies with the United Nations Sustainable Development Cooperation Framework and the management and accountability framework of the UN development and RC system, the Network will report periodically to UNCT.



**United Nations
Network on Migration**

Working Better Together

- To foster regional co-operation and accountability, the Network will also report to the Regional UN Migration Network on its activities and progress made on the implementation of the GCM.
- The Network will support the RCO in fulfilling its GCM-related accountabilities to the UN Secretary General

Annex I: UN Network Membership and Partnerships in Zimbabwe

- International Organization for Migration
- ²United Nations Resident Coordinator's Office (UNRCO) & the United Nations Country Team
- United Nations Children's Fund (UNICEF) *
- United Nations Development Programme (UNDP) *
- World Food Programme (WFP)*
- International Labour Organization (ILO) *
- United Nations High Commissioner for Refugees (UNHCR)*
- World Bank (WB)
- World Health Organization (WHO)
- Office for the Coordination of Humanitarian Affairs (OCHA)*
- Office of the High Commissioner for Human Rights (OHCHR) *
- Department of Economic and Social Affairs (DESA) *
- United Nations Office on Drugs and Crime (UNODC) *
- Food and Agriculture Organization (FAO)
- International Fund for Agricultural Development (IFAD)
- Joint United Nations Programme on HIV/AIDS (UNAIDS)
- Multi-Partner Trust Fund Office (MPTFO)
- Peacebuilding Support Office (PBSO)
- United Nations Conference for Trade and Development (UNCTAD)
- United Nations Educational, Social and Cultural Organization (UNESCO)
- United Nations Economic Commission for Africa (UNECA)
- United Nations Entity for Gender Equality and the Empowerment of Women (UN Women)
- United Nations Environment Programme (UNEP)
- United Nations Framework Convention on Climate Change (UNFCCC)
- United Nations Human Settlements Programme (UN Habitat)
- United Nations Industrial Development Organization (UNIDO)
- United Nations Institute for Training and Research (UNITAR)
- United Nations Population Fund (UNFPA)
- United Nations Sustainable Development Group (UNSDG) Secretariat
- United Nations University (UNU)
- Universal Postal Union (UPU)
- United Nations Office for Project Services (UNOPS)
- International Telecommunication Union (ITU)

*** Members of the Network's Executive Committee (as provided in the global UN Network on Migration ToR)**

² The United Nations Country Team (UNTC) comprises 25 entities that are signatory to the 2016-2021 Zimbabwe United Nations Assistance Development Framework (ZUNDAF).
See <https://zimbabwe.un.org/en/about/our-team>

Annex II: Background to the UN Network for Migration

³In December 2017, in a report titled *“Making Migration Work for All”*, The UN Secretary General outlined his vision for strengthening the UN coordination system on migration in order to enable the UN to be the source of ideas and policy guidance for the implementation of the Global Compact for Migration (GCM) and the Global Compact on Refugees (GCR). The background for the establishment of a UN Network for Migration is underpinned by global agreement that was reached by UN Member States, namely the Global Compact on Migration and the Global Compact on Refugees, both adopted in 2018 to foster international cooperation on migration and refugee issues.

³ https://refugeesmigrants.un.org/sites/default/files/sg_report_en.pdf